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30 October 1972

MEMORANDUM FOR: [REDACTED]

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Chief, Far East Division

SUBJECT : WSAG Working Group Tasks

1. Attached for your information are three documents:

- a) My memorandum to the Director;
- b) The working group package handed out at the 30 October WSAG;
- c) The supplement that deals with the tasks of Working Group A.

2. I have talked to [REDACTED] and told him that you or your representative -- probably [REDACTED] -- will be our member of Working Group A. [REDACTED] asked if whoever was selected would please call him tomorrow morning (31 October) because he wants to hold an initial meeting sometime tomorrow afternoon.

3. As soon as you have picked your man, I need to get together with both of you to fill you in on some sensitive and highly germane background concerning elements in the current draft of the agreement which bear heavily on our vital parochial interests, particularly yours.

4. I intend to convene the first meeting of Working Group C at 1600 tomorrow afternoon (31 October) provided State, NSA, DIA and the Chiefs nominate their representatives in time. I think I will have two Agency representatives on this group -- one from FE and one from DDI -- with myself sitting as the Director's representative

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in his DCI/USIB Chairman capacity. If the 1600 schedule holds, I will want to have an internal caucus, probably around 1500. I will call you to confirm this schedule sometime Tuesday morning.

[redacted] 25X1

George A. Carver, Jr.
Special Assistant for Vietnamese Affairs

Attachments
A/S

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MEMORANDUM FOR THE DIRECTOR

SUBJECT: Agency Representation on Dr. Kissinger's Four Working Groups

1. Per our conversation after the 30 October WSAG, I would make the following nominations for Agency representatives to the four working groups that Dr. Kissinger wants immediately established:

-- Working Group A: Diplomatic

This is to be chaired by State and will be responsible for developing plans for the organization of the four party commission (U.S., GVN, DRV, PRG) to supervise implementation of the cease-fire, for the elaboration of the mechanics of implementing other aspects of the overall agreement on the ground, the organization and procedures of the new international commission for control and supervision, the plans for the international conference, and the staffing pattern for the U.S.

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Since this group will be primarily concerned with how things are to work in the field and with matters that directly affect our field organization, the Agency's representative on this group should be a senior officer of FE Division:

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-- Working Group B: Military Matters

This group will be chaired by Defense with State and CIA members.

B Group will be responsible for developing the plans and mechanics for the implementation of those phases of the agreement which affect U.S. military activity and withdrawal, the return of our prisoners, the staffing and functions of our attache offices, the monitoring of the enforcement of any cease-fire and plans for future U.S. military command and control arrangements in Southeast Asia.

The Agency representative on this group should probably be my deputy [redacted] who has handled our prisoner account and is already well plugged in with the DOD establishment. He can be assisted by my associate [redacted]

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-- Working Group C: Intelligence Plans

To be chaired by the Agency.

I will take this on myself and touch base with you again on how I propose to organize and run it after sorting out my own thoughts and taking appropriate counsel with such colleagues as [redacted] Paul Walsh, Dick Lehman, [redacted]

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-- Working Group D: Economic Reconstruction Plans

This is to be chaired by State with a charter indicated by its title.

Our representative on this group should be either Paul Walsh or [redacted]

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SECRET

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2. The Agency representatives to all of the above groups, plus others of the concerned Indochina brethren who will collectively be doing all our backup work, will clearly need to keep in close touch. As soon as the actual work pattern for the four groups becomes clear, I will arrange such regular internal meetings and assignments of supporting responsibilities as seems indicated and proper.

George A. Carver, Jr.
Special Assistant for Vietnamese Affairs

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Organization for Implementation of AgreementWSAG - Overall Supervision

-- Working Group A - Diplomatic - State chairs (DOD, CIA represented)

-- Working Group B - Military Actions/Ceasefire - Defense chairs
(State, CIA represented)

-- Working Group C - Intelligence - CIA chairs (State, DOD represented)

-- Working Group D - Economic/Assistance - State chairs (AID,
Treasury, OMB represented)

-- Defense Special Committee -- Unilateral Military Actions (DOD/JCS)

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Working Group A -- State chairs

- Plans for
 - Follow-on negotiations
 - Organization of 4-Party Commission
 - Ground rules and elaboration of agreements
 - Organization of ICCS
- Plans for International Conference
- Plans for Embassy Saigon

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- 2 -

Working Group B -- Defense chairs

- Plans for mine-sweeping and deactivation
- Plans for immediate equipment delivery and transfer
- Plans for withdrawal (personnel and equipment and base dismantling)
- Plans for POW's - MIA
- Plans for Attaches - Staffing and Functions
- Plans for equipment replacement
- Plans for Command and Control - Military Operations in SEA
- Plans for observation of ceasefire enforcement

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- 3 -

Working Group C -- CIA chairs

- Intelligence Plans

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Working Group D -- State chairs

- Economic Reconstruction Plans

WORKING GROUP - A

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Composition - State (Chairman)

DOD

CIA

Tasks1. IMMEDIATE (D Day)

- Prepare detailed explanatory paper for use by all U.S. Embassies.
- For ICCS:
 - Notify Parties (at least Canada and Indonesia)
 - Have contingency replacements if Canada or Indonesia will not participate.
 - Organize USG for liaison with ICCS.

2. PRIORITY 2 (D + 5 days)

A. Participation in Four-Party Joint Commission

- Organize
- Staff
- Develop procedures
- Finance
- Embassy Functions (Saigon) - Organize for:
 - . Participation in Four Party Joint Commission.
 - . Liaison with the ICCS.
 - . Reporting on (a) ceasefire progress and (b) political developments in SVN under the agreement.
 - . Logistical and Financial support for ICCS and U.S. component of Four-Party Joint Commission.
- Embassy Functions (Paris)
 - . Plan for Augmentation of Delegation
 - . Organize for participation in Four-Party Joint Commission.
(To develop details and specific modalities for implementation of the agreement and to participate in supervisory functions.)

B. Preparation for Paris detailed negotiations to implement Agreement

- Prepare position papers on:
 - . Two Party - Areas controlled and modalities of stationing.
 - Agreements on details of control of replacement materiel. (Coordinate with Working Group B)
 - . Four Party - Modalities of enforcing ceasefire.
 - Modalities for release of prisoners.
(Coordinate with Working Group B)

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Modalities of operation & support for ICCS.

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 Four Party Joint Commission enforcement of ceasefire, with particular attention to irregular forces.

-- Prepare plan for release of GVN-held prisoners (in coordination with GVN to discharge Four Party Joint Commission responsibilities). (Coordinate with Working Group B)

C. International Commission for Control and Supervision (ICCS)

-- Develop Plans for Organization and Functions

• How function.

• What is composition of teams for supervision and control of:
 (a) Ceasefire, prisoner release, withdrawal and replacement.
 (b) Election and SVN forces (reports to Two-Party).

• Finance.

• Provision for Logistical Support.

-- Plan for:

(a) Movements of ICCS to SVN.

-- Develop plan for ICCS monitoring teams.

• Number and composition, roles and missions, locations, support and liaison with Four Party Joint Commission.

3. PRIORITY 3 (D + 8 days)

A. Plan for Relationships/Contact with Hanoi

-- Paris

-- Other

B. International Conference

-- Organize Delegation

-- Prepare Agenda

-- Prepare Position papers and Guidance for Delegation.

4. PRIORITY 4 (D + 15 days)

-- Develop new security plan for Embassy, other U.S. facilities, and U.S. personnel.

-- Develop organizational plans for:

• Increased economic aid to SVN. (Coordinate with Working Group D)

• Changed scope of effort in support of pacification programs.

-- Develop plans for increased Information Program and establish priorities.

-- Prepare plans for establishing consulates.

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WORKING GROUP - B

Organization - Defense (Chairman)

State

CIA

TASKS1. Immediate (D + 2)-- Prisoners

- Prepare prisoner and MIA list for US.
- Prepare prisoner list of GVN POW and prisoners held by GVN.
- Prepare plan for receiving and evacuating released US POWs.

2. Priority 2 (D + 5)

- Develop plan for monitoring movement of troops and materiel into SVN (Coordinate with Working Groups A and C)

3. Priority 3 (D + 8)

- Prepare Plans for withdrawal within 60 days of:

pacification.

- All US military personnel (including those associated with /
- All US advisors to para-military forces and police.
- Armaments, munitions and war materiel.
(Similar plans must be developed by and for other TCCs - this should include US logistical assistance to the TCCs - particularly the ROK - for withdrawal as required. Withdrawal plans must be agreed as to modalities by the Four-Party Joint Commission.)

- Notify allies of withdrawal plan and provide assistance to ROK and other TCCs for withdrawal.

- Prepare plans for base dismantling.

-- Identification of POW and MIA

- Prepare plan for search and identification of US POW and MIA throughout Indochina including in North Vietnam.
(Organization, staffing, support, and procedures.)
- Establish means for US participation in Four-Party Joint Commission activities concerning POW return and MIA identification in North Vietnam. (Coordinate with Working Group A)

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4. Priority 4 (D + 15)

-- Develop plan for replacing GVN materiel.

- Specific items authorized (Coordinate with Working Group A)
- Delivery schedules
- Delivery means and location to which delivered.
- Plans for inspection

-- Develop plan for stationing of military attaches

- Functions
- Locations

-- Develop plan for command and control of U.S. forces in SEA
when MACV moves out.

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Composition - CIA (Chairman)
Defense (including NSA)
State

TASKS

1. Immediate (D + 2)
 2. -- Intensify collection and surveillance efforts on ceasefire observance.
2. Priority 2 (D + 10)
 - Develop plans for intensive collection and surveillance for:
 - Independent assessments of implementation of ceasefire.
 - Early warning.
 - Political information.
3. Priority 3 (D + 15)
 - Prepare plans for:
 - Staffing
 - Embassy
 - CAS
 - DATT
 - Rules for attache activity outside Saigon and liaison/contact with ICCS (coordinate with Working Group B).
 - Physical facilities
 - Liaison functions (with GVN, Four Parties, ICCS)
 - Ceasefire observation functions.
 - Prepare plans for increased acquisition capabilities in other countries in the area.

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WORKING GROUP - D

Composition - State (Chairman)

AID
Treasury
OMB

1. Priority 1 (D + 30)

-- Develop Economic Reconstruction and Development Plans
for Indochina.

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TWO-PARTY JOINT MILITARY COMMISSION

-- Parties are
| GVN
| PRG

-- Responsible for implementing:

- Prohibition against introduction of military personnel and all military materiel into South Vietnam. (Replacement of materiel on a piece-for-piece basis of the same characteristics and properties would be permitted under supervision of the Two Party Joint Military Commission and the ICCS.)
- Question of Armed Forces of the parties in SVN including their numbers and reductions and demobilization thereof.
- Determination of areas controlled by each party and modalities of stationing of forces.
- Prompt agreement on measures and organization to enforce ceasefire and preserve peace in South Vietnam. (This is also responsibility of the Four Party Joint Military Commission.)
- Staff work. The conduct of the work of the ICCS.

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FOUR PARTY JOINT MILITARY COMMISSION

-- Parties are [U.S.
[GVN
[DRV
[PRC

-- Responsible for joint implementation by the four parties of the following:

- Determining modalities of and enforcement of the ceasefire. All acts of force including all hostile acts, terrorism and reprisals by both sides must stop. Ceasefire applies to both regular and irregular forces. (Note - the Two Party GVN-PRG Joint Military Commission is responsible for determining areas controlled and modalities of stationing of forces of the South Vietnamese parties.)
- Withdrawal within 60 days of U.S. and allied personnel and materiel.
- Dismantling within 60 days of U.S. and allied bases.
- Return of prisoners (military and foreign civilian) coinciding with period of troop withdrawal.
- Assistance to be given the parties by each other to locate MIAs and for graves location and repatriation of remains.
- Release of civilian prisoners by the GVN.
- Acting in consultation and unanimity.
- Referral of disputes to the ICCS.
- Agreement on organization, working procedure, means of activity and expenditures for the Four Party Joint Military Commission.

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INTERNATIONAL COMMISSION OF CONTROL AND SUPERVISION (ICCS)

-- Parties are Four Countries -- Chair rotates

-- Begins operating when ceasefire comes into force. It operates in accordance with the principles of consultations and unanimity.

-- Reports (1) to - The four parties - U.S., GVN, PRG, DRV - for control and supervision of implementation of:

-- Modalities of an enforcement of the ceasefire.

-- Enforcement of the standstill ceasefire immediately upon agreement taking effect.

-- U. S. and Allied troop and materiel withdrawal within 60 days.

-- Dismantling within 60 days of U. S. and Allied bases.

-- Return of prisoners, MIA location, etc.

(Note: All the foregoing are the responsibility of the Four Party Joint Military Commission.)

-- Reports (2) to - The Two Parties (GVN-PRG) for control and supervision of the implementation of:

-- Provisions concerning general elections.

-- Areas controlled and modalities of stationing of forces of the South Vietnamese parties.

-- Military forces of the two South Vietnamese parties and the reduction and demobilization thereof.

-- Prohibition against introduction of military personnel and limitations on replacement of materiel.

(Note: All the foregoing except the matter of general elections are the responsibility of the Two Party Joint Military Commission.)

25X1

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-- The ICCS shall form teams to carry out its tasks.

-- The Four Parties (U.S. -GVN-PRG-DRV) are to agree on organization, means of action, and expenditures of the ICCS.

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